#### MINUTES OF A SPECIAL MEETING OF THE MOBILEHOME RENT REVIEW COMMISSION OF THE CITY OF CHULA VISTA

October 24, 2013 6:00 P.M.

A Special Meeting of the **Mobilehome Rent Review Commission** of the City of Chula Vista was called to order at 6:02 p.m. in the HR Training Room – B111, located at 276 Fourth Avenue, Chula Vista, California.

#### ROLL CALL

PRESENT: Commissioners Johnson, Magness, Riesgo, Smith, Torres, and

Chair Gonzalez

ABSENT: Commissioner Longanecker

ALSO PRESENT: Stacey Kurz, Senior Project Coordinator

Simon Silva, Deputy City Attorney

#### CONSENT CALENDAR

#### 1. APPROVAL OF MINUTES FROM APRIL 4, 2013

ACTION: Commissioner Johnson moved to approve staff's recommendations to approve the

minutes. Commissioner Torres seconded the motion, and it carried, result of vote

4-0.

#### PUBLIC COMMENTS

Penny Vaughn, Chula Vista resident, expressed concerns in regards to rental rates on change of ownership, she provided a handout, see Exhibit 1, and her support for a sliding scale on sale as oppose to the approved temporary decontrol. Ms. Vaughn further expressed her concern about the decreased number of residents whom paid the administrative fee this year.

#### **ACTION ITEMS**

#### 2. ELECTION OF CHAIR AND VICE CHAIR FOR FISCAL YEAR 2013/2014

Vice Chair - Commissioner Gonzalez nominated Commissioner Riesgo, he accepted, and Commissioner Johnson seconded the motion, and it carried result of vote 3-0.

Chair - Commissioner Riesgo nominated Commissioner Gonzalez, he accepted, and Commissioner Johnson seconded the motion, and it carried result of vote 3-0.

#### 3. CVMC 9.50 OVERVIEW

Deputy City Attorney Silva provided a presentation, Exhibit 2, providing an overview of the roles and responsibilities of the Mobilehome Rent Review Commission.

#### OTHER BUSINESS

#### 4. STAFF COMMENTS

Update on the Mobilehome Administrative Fee Collection for FY14 (this item was heard after Public Comments due to its relevance to Ms. Vaughn's testimony). Staff Kurz provided a brief presentation, see Exhibit 3.

#### 5. CHAIR'S COMMENTS

Chair Gonzalez asked Vice Chair Riesgo if he would be willing and available to represent the Commission at the Mayor's annual 10/30/13 breakfast. Vice Chair Riesgo accepted.

Chair Gonzalez further asked about the Commissions ability to tour mobilehome parks for future meetings and Staff Kurz indicated she would explore that opportunity.

#### 6. COMMISSIONERS'/BOARD MEMBERS' COMMENTS

#### **ADJOURNMENT**

At 7:39 p.m., Chair Gonzalez adjourned the meeting to the next Regular Meeting on January 16, 2004 in the Council Chamber at 276 Fourth Avenue, Chula Vista, California.

Stacey Kurz, Senior Project Coordinator

Exhibits:

- 1. Change of Ownership Rental Rate Handout provided by P. Vaughn
- 2. CVMC 9.50 Overview Presentation
- 3. Administrative Fee Update Presentation

EXHIBIT 2

City of Chula Vista Comparable Rents - Palace Gardens

January 2011

\$650.00	
\$5 \$6 \$57	\$503.00 \$659.00 \$525-530
z	None
Ave	Average
	<u></u>
듬	Library
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<u> </u>	Good
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EXHIBIT 2 ity of Chula Vista Comparable Rents - Palace Gardens January 2011

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The state of the s	Coronado Palms	2200 Coronado Ave	San Diego	423-1800	65	38 Yrs	+55	33%		Below Average/Inferior	Clubhouse (Small)	Pool	Jacuzz	Laundry	RV Storage		AND THE PROPERTY AND TH				Below Average/Inferior	\$35	\$550.00	\$550.00	\$550.00	\$550.00	\$550.00	1 Year Lease; M/M
	Bonita Hills	275 Worthington	San Diego	475-6871	131	34 YFS	+55	*0	Double/Triple Wide	Excellent/Slightly Superlor	Clubhouse (Medium)	Billiard	Pooi		Laundry	Library	Andrew Commission of the Commi	AV Storage		Some Open Space/Landscaping	Excellent/Superior	\$55	00.657\$	\$854.00	\$759.00	\$854.00	\$854.00	M/M
	Otay lakes Lodge	1925 Otay Lakes Rd	Chula Vista	421-8250	196	37 Yrs	55+	22%		Excellent	Clubhouse (Large)	Billard	Paal	Shuffleboard (1)	Laundry (2)	Ubrary	Space/Landscaping				Excellent	\$20	\$500.00	\$700.00	\$590.00	\$600 sng/\$650 Dbl	\$700.00	W/W
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Revised: April 2010

### City of Chula Vista

## Comparable Mobilehome Parks

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222	Chula Vista, CA 91910	Chula Vista, CA 91910	Chula Vista	Chula Vista
		691-1581	422-2291	422-1972
No. of Spaces	258	126	129	217
Approx Age	63 (1957)		40 (1970)	45 (1985)
Age Restriction	All Age	All Age	All Age	Ali Age
Singlewide Spaces (%)	%19	72%	40%	30%
Overall Park Condition	Good	Average	Good	Average
Significant Park Services,	Clubhouse (Large)	Clubhouse (Medium)	Clubhouse (Smail)	Clubhouse (Smail)
restures & Amenites	Poorepa	Poole (2 Induding childrens)		
	Cuest Parking (44)		Shuffeboard (2)	Laundry
*****			Laundry	Guest Parking (6 spaces)
			Guest Parking (6 spaces)	RV Storage
			Carwash	
Overall Quality of Svcs,	Good	Average		
Vehicle Storage Fee			None	\$25/RV
Monthly Rental Rates:				
Law Rent	\$428.87	\$450.00	\$495,00	\$460.00
High Rent	\$763.40	\$861.00	\$895.00	\$618.00
Average Rent	\$556.45	·	\$584.00	\$545.00
Predominant Rent Range				
New Move in Low Rent	\$676.00	\$465.00 (69	\$725,00	\$572.00
New Move in High Rent	\$675.00	\$861.00	\$725,00	\$572.00
Additional Charges				N/A
Lessor Paid Svcs/Utilities			None	None
9 4		M/M; 10 Year	M/M; Long-term Leases also available	1, 5, & 10 Yr Leases, M/M (50% or more on 10 yr)
Kental Agreement		(30% of less on 10 yr)		

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### City of Chula Vista

EXHIBIT 2

# Comparable Mobilehome Parks

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	Thunderbird Mobile Lodge	Kancho Bonita	CENT CHICAGO C	4044 Boyer Miss
- Andread Printers	368 Anita St	600 Anita Street	1500 Third Avenue	TOTAL DESCRIPTION
200	Chula Vista	Chula Vista	Chuia Vista, CA 91911	Can 1050
	422-7571	428-2622	422-5839	201-000
	110	06	101	151
No. of Spaces	The Carlotte	41 (1969)	48	39 (19/1)
Approx Age	CO III	All Age	All Age	All Age
Age Restriction	All Age		37%	2%
Singlewide Spaces (%)	less than 40%	40%		
4.00	Authorities	Good	Average	Excellent
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	RV Storage	Laundry	KV Storage	Some Onen
		Guest Parking (20 spaces)		Space/l andscaping
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		RV Storage		
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Features & Amenities		630/0//	\$50/RV	No
Vehicle Storage Fee	\$20/RV	AUDOR		
Monthly Rental Rates:		0000	\$407.00	\$650.00
Low Rent	\$474.00	4400.00	00.1019	6210.00
High Rent	\$550.00	\$600.00	\$575.00	00'01'6
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Predominant Rent Range		\$500.00	20 24	\$690.00
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New Move In High Rent		VIV		AIN
Additional Charges	A/A		None	None
Lessor Pald Sycs/Utilities	None	None	2000	
A LABORATORY TO A CONTRACT OF THE CONTRACT OF	M/M	MM	1 Yr, M/M	5-30 Yr Leases; M/M (99% on long term)

## City of Chula Vista

## Comparable Mobilehome Parks

Park Name Bonita Paradise Address 3131 Valley Rd Address 3131 Valley Rd Approx Age 269 Singlewide Spaces (%) less than 12% Overall Park Condition Average Significant Park Services, Clubhouse (Small) Features & Amenities Blillard Monthly Rental Rates: Clubhouse (Small) Blillard Game Tables Bligscreen TV Pool/Spa Cuest Parking (12 spaces) Vohicle Storage Fee Monthly Rental Rates: Clubhouse (Small) Blillard Game Tables Bligscreen TV Pool/Spa Laundry RV Storage Cuest Parking (12 spaces) Nohicle Storage Fee Monthly Rental Rates: Clubhouse (Small) Bligscreen TV Pool/Spa Cuest Parking (12 spaces) Spaces) Average Fee Non Rent Rates: Clubhouse (Small) Bligscreen TV Pool/Spa Clubhouse (Small) B	Rental Data	<b>6</b> 0
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un High Rent	New Move In Low Rent	\$690.00
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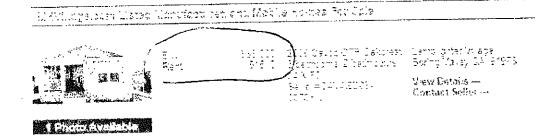
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#### MOBILE HOME CONNECTION

~ PRESENTS ~

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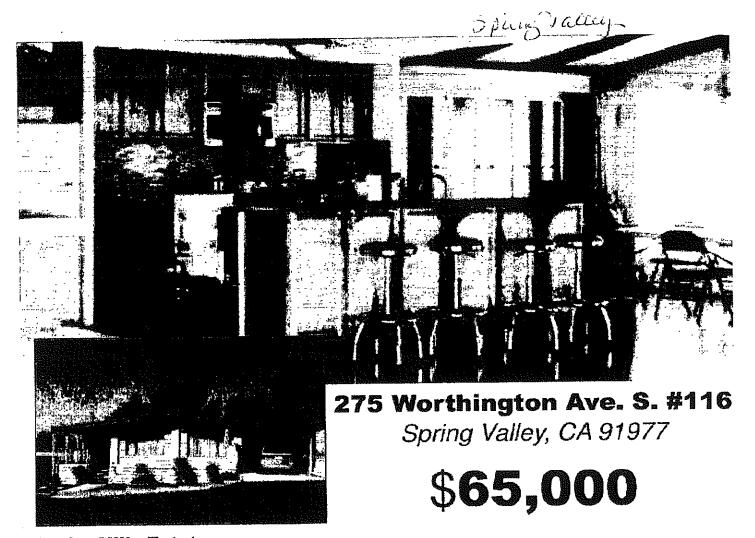
Offered @ \$25,500 (ABI6555)

Diamond in the rough! This opportune fixer has great bones! Features include newer vinyl skirting, capped roof & copper wiring. Needs carpet, paint and cosmetic touches to make her beautiful again. Wonderful community, great management and super low space rent of only \$602 monthly. For the young at heart at least 55/45 years of age.

Vacant! Pet OK! For questions on this home please call

GLORIA 619-981-2821

www.mobilehomeconnection.com



#### **Bonita Hills Estates**

Beautifully maintained 55+ park. If you are looking for peace and quiet look no further. Open, airy, and bright floor plan. The kitchen has been upgraded with new cabinets, granite counter tops, and laminate flooring. Lots of room for family gatherings with spacious dining area and breakfast bar. Built-in china cabinet. Bright open living room area. This is a must see!

MLS#: 130021279

Bedrooms: 2 Bathrooms: 2

Square Footage: 1,680

Year Built: 1978

Age Restrictions: 55+ HOA Fees: \$850.00/month Stories: 1 Story Parking: Carport

Cooling: Central Forced Air Heating: Forced Air Unit Ownership: Land Lease Terms: Cash, Conventional



#### ROBIN SIMON

**CELL:** (619) 248-2197 **FAX:** (619) 660-5090

EMAIL: RSIMON22@COX.NET

CA BRE #00909683

#### SIMON PROPERTIES

REAL ESTATE

P.O. BOX 2975 SPRING VALLEY, CA 91979-2975

WWW.REALTYBYROBIN.COM

Mobile Home Rent Review Commission

**HEARING PROCESS REVIEW** 

#### **MHRRC**

#### Will cover:

- 1. Guidance on being a decision maker
- 2. Law on rent control
- 3. General Process on Rent Increases
- 4. Above CPI rent increases-Factors
- 5. Final Questions-Comments

#### MHRRC Legislative v. Quasi-judicial

- Board and Commissions generally function in a legislative capacity and in a quasi-judicial fashion
- When acting in legislative capacity boards and commissions have broad discretion to determine policy and adopt regulations. Individual members can advocate personal views as to what's best in the exercise of their discretion.

#### MHRRC Legislative v. Quasi-judicial

- When acting in a quasi-legislative role, the board or commission member is acting as the judge and jury.
- Constitutional due process places limits on the members discretion in this role

#### MHRRC Legislative v. Quasi-judicial

- In a quasi-judicial setting ensuring fairness, due process, and avoiding bias is critical
- To accomplish the above board and commission members are required to:
  - Listen objectively to both side of an issue
  - Evaluate the information submitted by both sides of the issue
  - Make decisions based on the evidence submitted, rather than personal priorities

#### MHRRC Quasi-judicial

- Due Process
  - Notice
  - Opportunity to be heard

#### MHRRC Quasi-judicial

- Ex-Parte Contacts
- Contact with other party
- View or examine materials not privy to other party
- Should be avoided
- If done should be disclosed on the record

#### MHRRC Quasi-Judicial

- Avoid conflicts
- Avoid bias
  - No statements before a matter is heard
  - No personal interest in outcome of case

BOARD MEMBER SHOULD BE A FAIR AND NUETRAL DECISION MAKER

#### **MHRRC**

- The City had rent control for mobile homes pursuant to CVMC 9.50
- The purpose of the CVMC is:

"The City Council intends by this chapter to create a process to protect both the mobile park owners and mobilehome park residents from unconscionable rent increases while simultaneously recognizing and providing for the need of mobilehome park owner to receive a just and reasonable rate of return on their property."

#### MHRRC Rent Control is Lawful

- Rent control is lawful.
- It has long been established that local rent control ordinances are constitutional "exercises of governmental authority" and ""not per se takings." [Citation.]" (Santa Monica Beach, Ltd. v. Superior Court (1999) 19 Cal.4th 952, 962, quoting Pennell v. City of San Jose (1988) 485 U.S. 1, 12, fn. 6; see Birkenfeld v. City of Berkeley (1976) 17 Cal.3d 129, 158-159.)
- Rent control regulations are permissible if they are "reasonably calculated to eliminate excessive rents and at the same time provide landlords with a just and reasonable return on their property." (Birkenfeld v. City of Berkeley (1976) 17 Cal.3d 129.)
- In the context of price control, which includes rent control, a regulation that "deprive[s] investors of a 'fair return'" becomes "confiscatory" and violates due process as well as the takings clauses of the state and federal Constitutions. (Kavanau v. Santa Monica Rent Control Bd. (1997) 16 Cal.4th 761, 771.)

#### MHRRC <u>What is a "fai</u>r return"

- "To avoid becoming unconstitutionally confiscatory, a rent control regulation system must be applied so as to provide investors a 'fair return."
- "The term 'fair return' is incapable of precise definition"
- "It is said that it must be high enough 'to encourage good management, reward efficiency, discourage the flight of capital, and enable operators to maintain their credit."
- "It has also been said that a valid price control scheme must permit an efficiently run company to earn a return commensurate with returns on investments having corresponding risks. "

#### MHRRC What is a "Fair Return"

- "On the other hand, a fair return must not be 'so high as to defeat the purposes of rent control nor permit landlords to demand of tenants more than the fair value of the property and services which are provided."
- "Thus, '[the] rate of return permitted may not be as high as prevailed in the industry prior to regulation nor as much as the investor might obtain by placing his capital elsewhere."
- The Supreme Court explained "[C]omparison of the rate of return of rent-controlled mobilehome parks with those of non-rent-controlled parks . . . is of limited utility in establishing the constitutional minimum rate of return' because 'it is obviously not the case that a rent-controlled investment must earn the same as a non-rent-controlled one."
- "Moreover, '[s]ome lessening of appreciation is a necessary consequence of any rent control, since future appreciation is to a significant extent a function of increased rental income. It is one of the very sources of long-term appreciation inflated rents that rent control measures are intended to restrict."

- MHRRC Fair Rate of Return?????
- Balancing of interests
- The park owner is entitled to make a return on their investment
- The space tenant is entitled to make sure the rent amount is not excessive
- Application of CVMC 9.50 ensures we have a lawful rent control ordinance
- CVMC allows CPI increases and above CPI increases as permitted by agreement or hearing process

#### MHRRC CVMC 9.50

- Rent increases come in two manners
- CPI increases and Above CPI increases
  - CPI Increases (CVMC 9.50.050)
    - Called "Annual Permissive" rent increase
    - May be done only one time per calendar year
    - CPI amount comes from City and is mailed to park owner
    - Park owner must post City Notification re CPI
    - CPI is from Bureau of Labor Statistics

#### MHRRC CVMC 9.50

- Above CPI rent Increase (CVMC section 9.50.063 through section 9.50.075)
  - Park owner must provide notice of proposed increase-consistent with the 90 day notice of rent increase found in CC 798.30
  - Within 10 days of service of increase notice, park owner must hold informal meeting with affected tenants to discuss increase.
     Purpose is to see of voluntary agreement may be reached

#### MHRRC CVMC 9.50

- If 50 percent of affected residents agree to rent increase, then that is rent the increase for all affected residents
- If no agreement is reached, then resident may file a "request for hearing form." It must be filed within the City within 30 days of notice of rent increase.
- It is important to note the time frames are concurrent, not consecutive

#### MHRRC CVMC 9.50

- Upon filing of request for hearing, City shall notify the chair and a hearing will be scheduled within 30 days or as soon as practical
- Notice of hearing will be provided to park owner and affected tenants
- If more than 50 percent of tenants affected, park owner shall also post notice of hearing

#### **MHRRC**

- For hearing, City staff will:
  - Ensure requirements are met for hearing
  - Gather information regarding proposed rent increase
  - Retain relevant expert to assist MHRRC (if necessary)
  - Present a staff recommendation on rent increase

#### **MHRRC**

#### ONDUCT OF HEARING

- Presentation by Staff
- Park Owner may make presentation
- Provide witnesses
- Experts
- Additional documents
- Tenants may make presentation
- Final Presentation by Park Owner
- Board will then deliberate on proposed rent increase. Preponderance of Evidence Standard used

#### **MHRRC**

- Summary of where we are at
  - Must be a fair and neutral decision maker
  - Decision must be made based on evidence heard or presented at hearing
  - You know rent control lawful.
  - You know park owner entitled to a fair rate of return
  - You know tenant to be protected from excessive rent
  - You know a process was followed to get to this stage
  - You've heard and have received all the evidence

#### MHRRC Making the Decision

OVMC 9.50.073:

"[P]ursuant to the provisions of this chapter, the Commission shall determine the rent that is fair, just, and reasonable."

"The need for the proposed rental increase in order to permit the owner to secure a fair and reasonable return, when considering the existing rental scheme for all spaces in the park and all existing or expected expenses in owning and operating the park. A fair and reasonable return may be determined by the Commission by reference to industry standards, risk of investment, or other acceptable standards."

#### MHRRC DECISION

- The Board will be required to balance various factors
- The Board will look at costs to operate park, investments made into park, a fair rate of return, comparables, factors impacting tenants, and exclude certain expenses/costs to determine the appropriate rent increase

#### MHRRC FACTORS SET FORTH IN 9.50.073

- Actual financial investment in park improvements.
- Property or other taxes.
- Mortgage or ground rent payments.
- Utility costs.
- Capital improvements or rehabilitation work.
- Repairs required.

#### MHRRC FACTORS SET FORTH IN 9.50.073

- In considering the existing or expected income from owning and operating the park, the Commission should consider the rent schedule for all spaces in the park and any similar or related items to verifying income for the mobilehome park for the last three years, the reasonableness of such items, and changes to them.
- Rate of return earned by the park owner in previous years as determined by a fair return analysis expert. All parties, including the City, shall have the right to hire their own expert.
- The extent to which the proposed rental increase will cause a reduction in the resale value of the mobilehome.
- Changes in the Consumer Price Index for all urban consumers in the San Diego Metropolitan Area published by the Bureau of Labor Statistics.
- Fair market rental value as determined by "comparables" of similar and existing mobilehome spaces or mobilehomes in the South Bay area of San Diego County, including those in Chula Vista, as determined by an MAI appraiser. All parties, including the City, shall have the right to hire their own independent MAI appraiser.

#### MHRRC FACTORS SET FORTH IN 9.50.073

- The timing and amount of rents and increases for this and other spaces at the mobilehome park.
- The quantity and quality of the improvements and features at the mobilehome park and any decrease or increase in such improvements and features.
- The quantity and quality of services offered to park residents and any decrease or increase in such improvements and features.

#### MHRRC FACTORS SET FORTH IN 9.50.073

- The following would be excluded:
  - Avoidable and unnecessary expenses, including refinancing costs:
  - Any penalty, fees, or other interest assessed or awarded for violation of this or any other law;
  - Legal fees, except legal fees incurred in connection with successful good-faith attempts to recover rents owing, and successful good-faith unlawful detainer actions not in derogation of applicable laws, to the extent same are not recovered from residents;
  - Depreciation of the property;
  - Any expenses for which the park owner has been reimbursed by any security deposit, insurance settlement, judgment for damages, settlement or any other method. Cost of replacement or repair incurred or necessary as a result of the park owner's negligence or failure to maintain, including costs to correct serious code violations at the park.

#### MHRRC EXAMPLE

- Park owner presented evidence that:
  - They made improvements to park in amount of \$500,000
  - The made repairs to streets in amount of \$500,000
  - Taxes increased \$50,000
  - Park Expert testified fair rate of return was 8%

#### MHRRC Example

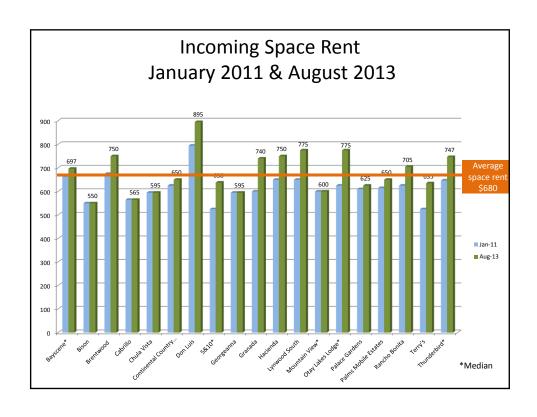
- Tenants provided evidence that repairs to road repairs were paid for by insurance, because roadway damaged by flood
- Oity provided expert who said fair rate of return was 6.5%
- Oity provided evidence as to comps.

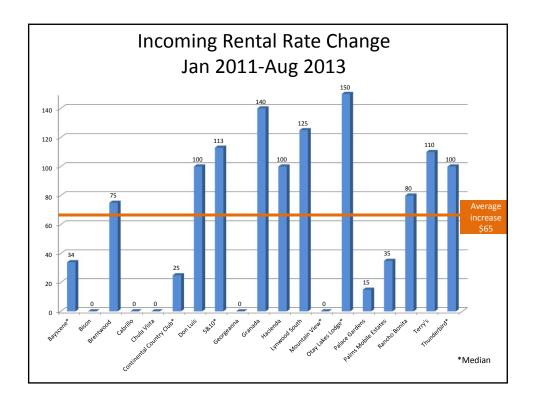
#### MHRRC Example

- Owner wants \$1,050,000 with a 8 percent rate of return amortized over 40 years
- Tenants say rent should be based on \$550,000 (minus road repair) and a 6.5 percent rate of return amortized over 40 years

# QUESTIONS COMMENTS

# FY 14 Administrative Fee Update July 1, 2013 — June 30, 2014 June 1st billing for \$60 Due August 29th Pevelopment Services Department Housing Division INFORMATIONAL MEMO DATE: September 26, 2013 TO: Houseable Mayer and City Council (1,886 spaces) — 13% decrease from FY13 "Temporary Decontrol" Monitoring Monitoring Monitoring The Information is being providen to update the City Council and the implementation of the Mobilehome 9509 file (which any late 1) if was sent late 1, 2013 and provided a 90-date 1, 285 of the (which any late 1) if was sent late 1, 2013 and provided 29 and a file and eligibility for all residents to pay the space have paid the administration. Sent and a file and eligibility for all residents is currently being review and a file and all your creations with the City of the due date of Park On the Sent Council and a file of the counc





#### Factors on MH Sale

- Rental Rates
  - Economy
  - Comparables in South Bay
- MH purchases
  - Unit Condition (maintenance & age)
  - Increased housing choices (condos under \$200k)